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Mar. 15, 2016



The Protecting Americans from Tax Hikes Act of 2015 (PATH Act) may be the last significant tax bill of the Obama administration. With the 2016 presidential election looming, tax directors are closely watching how America's choice will impact the tax reform landscape—and by proxy, their financial reporting and tax planning strategies.

Eight months before the 2016 presidential election, the tax reform debate has reached a boiling point, with candidates from both parties proposing significant changes to federal tax policy. But according to a recent ABC News / Washington Post Poll, just 6 percent of voters who lean Republican and 4 percent of those who lean Democrat rank taxes as the most important issue impacting their vote.

The same cannot be said of tax directors, for whom changes to the tax code can mean significant profit lost or gained and impact financing and investment decisions for

their organizations. With the election outcome unclear, one in five public company

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Topping tax directors' reform wish list is reducing the corporate tax rate (41 percent), which at a top federal marginal rate of 35 percent, is among the highest in the industrialized world. Other tax reform proposals they would most like to see include a shift to a territorial tax system (20 percent) and a simplified tax code (19 percent). Just 2 percent cite lowering the tax burden on capital gains as a high priority.

"The real challenge for businesses in an election year is planning for uncertainty. The recent vacancy on the Supreme Court has only heightened the partisan divide; however, the compromise to make permanent a number of important tax extenders reached at the end of last year may portend additional opportunities to find common ground." – Matthew Becker, partner in the national Tax practice at BDO

Spotlight on The PATH Act

The Protecting Americans from Tax Hikes Act of 2015 (PATH Act) was signed into law on December 18, along with a FY 2016 omnibus. The Act does considerably more than the typical tax extenders legislation seen in prior years, which many taxpayers had criticized as being too short-lived to rely on for meaningful strategic planning. It makes permanent over 20 key tax provisions, including the research tax credit, enhanced Code Sec. 179 expensing and the American Opportunity Tax Credit. It also extends some provisions, including bonus depreciation for five years and many others for two years. In addition, many extenders have been enhanced, and the Act imposes a two-year moratorium on the ACA medical device excise tax.

The PATH Act is the first significant tax legislation passed since the American Tax Relief Act of 2012, and may be the last major tax bill of the Obama administration. The tax measures in the Act are expansive and are expected to help nearly all individuals and businesses across all sectors of the economy.

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introduced in July 2013, the 15-point action plan is designed to shape "fair, effective and efficient tax systems" and address issues arising from tax planning strategies that exploit gaps or mismatches in member countries' tax rules.

Now that the OECD has finalized the BEPS initiative, tax directors will need to prepare their organizations to meet new global tax rules and requirements. Nearly half (48 percent) of respondents say international tax planning, including BEPS, is their biggest tax issue for 2016. Of the 15 items listed in the BEPS Action Plan, the recommendations on transfer pricing (Action Items 8, 9, 10 and 13) pose the greatest concern, cited by 54 percent of survey participants. Transfer pricing is top of mind for good reason: 81 percent of tax directors say their organization's current tax strategy includes transfer pricing mechanisms.

BEPS has reporting implications as early as this year, with country-by-country reporting rules taking effect for tax years starting on or after January 1, 2016. These requirements are covered under Action 13, which addresses changes to transfer pricing documentation standards. Most tax directors (87 percent) expect to have completed the country-by-country analysis by the December 31, 2017 deadline for the first report.

While much of the BEPS agenda still awaits implementation, more than half (52 percent) of respondents are proactively taking steps based on the Action Item recommendations. Another third are waiting for individual countries to implement BEPS measures before taking any action.

"BEPS is one of the most ambitious reform initiatives ever undertaken on an international scale. Between the election in November and BEPS implementation in the U.S. and overseas, the tax regulatory and reporting environment is in a state of major flux. The BEPS recommendations may be applied differently by different countries, which is creating more

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The "next step" recommendation in the report on Action Item 1 is to monitor closely the combined effect of all Action Items on the digital economy, via a "detailed mandate to be developed in 2016" and a digital economy report to be produced by 2020.

Action Item 2: Neutralize the Effects of Hybrid Mismatch Arrangements

Action Item 2 targets hybrid mismatch arrangements—arrangements that exploit differences in the tax treatment of an entity or instrument under the laws of two or more tax jurisdictions to achieve double non-taxation, including long-term deferral.

Action Item 3: Designing Effective Controlled Foreign Company (CFC) Rules Action Item 3 addresses the need for developing a global framework for CFC rules, which generally provide an anti-deferral mechanism within a taxation system to trigger current taxation of an item of income to prevent shifting income between jurisdictions.

Action Item 4: Limiting Base Erosion Involving Interest Deductions and Other Financial Payments

Action Item 4 addresses the risk of BEPS through interest deductions, identifying three basic scenarios involving such risk. The OECD's recommended approach to limit interest deductions is based on a fixed ratio rule.

Action Item 5: Countering Harmful Tax Practices More Effectively, Taking into Account Transparency and Substance

Action Item 5 aims to "revamp the work on harmful tax practices with a priority on improving transparency, including compulsory spontaneous exchange on rulings relating to preferential regimes, and on requiring substantial activity for any preferential regime."

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Action Items 8-10: Aligning Transfer Pricing Outcomes with Value Creation Action Items 8-10 were released in a single report addressing transactions involving intangibles, risk and capital transfers between group entities, as well as other high-risk transactions.

- Action Item 8 recommends the adoption of a broad and clearly delineated
 definition of intangibles, which will ensure that profits associated with the
 transfer and use of intangible property are appropriately allocated in accordance
 with value creation.
- Action Item 9 outlines transfer pricing rules or special measures to ensure that an entity does not accrue inappropriate returns solely based on contractually assumed risk or the provision of capital.
- Action Item 10 recommends the adoption of transfer pricing rules or special
 measures to clarify the re-characterization of transactions and the application of
 transfer pricing methods with respect to global value chains, as well as to provide
 protection against common types of base eroding payments.

Action Item 11: Monitoring and Measuring BEPS

Action 11 establishes methodologies to collect and analyze data on BEPS and the actions to address it, develops recommendations regarding indicators of the scale and economic impact of BEPS, and ensures that tools are available to monitor and evaluate the effectiveness and economic impact of the actions taken to address BEPS on an ongoing basis.

Action Item 12: Mandatory Disclosure Rules

Action Item 12 sets out recommendations for designing an effective disclosure regime to counter the BEPS concerns of each country.

Action Item 13: Guidance on Transfer Pricing Documentation and Country-by-Country Reporting Action Item 13 contains recommendations for transfer pricing documentation,

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Action Item 15: Developing a Multilateral Instrument to Modify Bilateral Tax Treaties

Action Item 15 provides for the development of a multilateral instrument designed to modify existing bilateral tax treaties in order to swiftly implement the tax treaty measures developed in the course of the BEPS project. The goal is to conclude work and open the multilateral instrument by December 31, 2016.

The PATH Act Expands R&D Credit Eligibility

The landmark Protecting Americans from Tax Hikes Act (PATH Act) passed in December 2015 has put a spotlight on the federal research and development (R&D) credit, which is available to taxpayers with specified increases in business-related qualified research expenditures and for increases in payments to universities and other qualified organizations for basic research. The Act permanently extends and modifies the credit to benefit smaller companies. Businesses with gross receipts less than \$50 million can now claim the credit against their Alternative Minimum Tax, and startups with annual gross receipts of less than \$5 million can take up to \$250,000 in credit against their payroll taxes for up to five years.

According to BDO's Tax Outlook Survey, 70 percent of respondents are taking advantage of both federal and state R&D credits; 30 percent are only claiming the federal credit.

For those organizations not claiming R&D credits, 52 percent say they made the decision based on the assumption that they did not qualify. With the passage of the PATH Act, other reasons cited for not claiming the credits will no longer be relevant for the 2016 tax year, including the alternative minimum tax bar (22 percent), the planning challenges of the annual renewal process (13 percent) and the assumption that an organization is too small to benefit (13 percent).

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to minimize their tax burden at the state and local level:

- 89 percent claim income or franchise tax credits and exemptions
- 89 percent claim sales tax refunds and exemptions
- 82 percent claim property tax abatements and exemptions
- 46 percent take advantage of training grants
- 32 percent take advantage of financing programs

Just under a fourth (24 percent) of tax directors expect their organization to enter a new geographic market in the United States in the next year. For those respondents anticipating domestic expansion, income or franchise tax credits and exemptions and property tax abatements and exemptions have equal weight in impacting their decision to enter new markets (50 percent each).

"Tax directors also have their eye on tax reform at the state and local level as tax law changes are enacted and new incentive programs come into play. Controversy over the taxation of the digital and service-based economy has been percolating over the last few years, and tax directors will be watching to see how states approach taxing borderless transactions."—

Rocky Cummings, tax partner and head of National Multistate Tax Services at BDO

Financial Reporting and Tax Compliance Burden Looms Large

Thirty-four percent of tax directors say avoiding material misstatements of income taxes is the most challenging aspect of financing reporting, followed by meeting deadlines for interim and annual income tax reporting (27 percent), recruiting and maintaining professionals responsible for financial reporting of income tax (25 percent), and staying up-to-date on accounting standards changes and proposals (15 percent).

These financial reporting concerns contribute to the ever-growing tax compliance

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